

**CITY OF COLEMAN, FLORIDA**

**Annual Financial Report**

**September 30, 2015**

**(With Independent Auditors' Report Thereon)**

## **INTRODUCTORY SECTION**

This section contains the following subsections:

- List of City Council and Principal City Officials
- Table of Contents

**CITY OF COLEMAN, FLORIDA**

**ANNUAL FINANCIAL REPORT  
AND AUDITORS' REPORT**

**SEPTEMBER 30, 2015**

**CITY COUNCIL AND OFFICIALS**

Milton Hill	- Mayor
Richard Huff	- Council Member & Chairperson
Clay Godwin	- Council Member & Vice Chairperson
Mary Bigham	- Council Member
Richard Lima	- Council Member
Charles Felton	- Council Member
Brenda Smith	- City Attorney

**AUDITOR**  
Holland & Reilly  
Certified Public Accountants

**CITY OF COLEMAN, FLORIDA**

**ANNUAL FINANCIAL REPORT AND AUDITORS' REPORT  
YEAR ENDED SEPTEMBER 30, 2015**

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## **FINANCIAL SECTION**

This section contains the following subsections:

- **REPORT OF INDEPENDENT AUDITORS**
- **MANAGEMENT'S DISCUSSION AND ANALYSIS**
- **BASIC FINANCIAL STATEMENTS**
- **REQUIRED SUPPLEMENTARY INFORMATION**
- **INDIVIDUAL FUND STATEMENTS AND SCHEDULES**

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CERTIFIED PUBLIC ACCOUNTANTS  
ASSOCIATION OF  
CERTIFIED FRAUD EXAMINERS

DAVID S. HOLLAND, CPA  
THOMAS F. REILLY, CPA

## INDEPENDENT AUDITORS' REPORT

Honorable Mayor and City Council  
City of Coleman, Florida

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Coleman, Florida (the City), as of and for the year ended September 30, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditors' Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Coleman as of September 30, 2015 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## ***Other Matters***

### ***Change in Accounting Principle***

As discussed in Note 13 to the financial statements, the City restated beginning net position to implement the provisions of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, and a companion document – GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date*. Our opinion is not modified with respect to this matter.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, schedule of proportionate share of net pension liability – Florida Retirement System and Health Insurance Subsidy Program, and schedule of pension contributions – Florida Retirement System and Health Insurance Subsidy Program on pages 3 through 8 and 36 through 43, respectively be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Coleman's basic financial statements. The individual nonmajor fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The individual nonmajor fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the individual nonmajor fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated April 29, 2016 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

April 29, 2016  
Orlando, Florida

*Holland & Nilly*

CITY OF COLEMAN, FLORIDA  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
Year Ended September 30, 2015

As management of the City of Coleman, Florida (the City), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended September 30, 2015.

Financial Highlights

- The assets of the City exceeded its liabilities at the close of the most recent fiscal year by \$4,665,877 (net position). Of this amount, \$182,871 (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors.
- During the fiscal year the City's total net position decreased by \$141,902; however, the unrestricted net position increased by \$30,811.
- The City received \$28,743 from the Board of Sumter County Commissioners as tax increment revenue for the Coleman Community Redevelopment Area.
- The City Water Utility Fund incurred an operating loss of \$29,206, and met the rate covenant required ratio of 1.1.
- The City implemented Governmental Accounting Standards Board (GASB) Statements No. 68 and No. 71 regarding pensions. See Notes 9 and 13. Beginning net position was restated and decreased in the amount of \$161,704 from the implementation of those standards.
- The City has a net pension liability of \$81,455.
- The City dissolved its Police Department and entered into an interlocal agreement with the Sumter County Sheriff's Department to provide police protection. See Note 10.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements *The government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

*The statement of net position* presents information on all of the City's assets, deferred outflows of resources, and liabilities, and deferred inflows of resources with the difference between them reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

*The statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues from other functions that are intended to recover all or a significant portion of their costs through user fees and charges. The governmental activities of the City include general government, transportation, public safety, physical environment, and culture and recreation. The business type activities of the City include water and solid waste collection/sanitation.

## Overview of the Financial Statements – continued

The Government-wide financial statements can be found on pages 10 and 11 of this report.

Fund financial statements A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All the funds of the City can be divided into two categories: governmental funds and proprietary funds.

*Governmental Funds.* *Governmental Funds* are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balance of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains five individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the General Fund, two special revenue funds, Gasoline Tax Road Fund and Community Redevelopment Area Fund, both identified as major funds. The City has another special revenue fund - Municipal Cemetery Fund and a capital project fund – CDBG 2012 which are considered non-major funds.

The City adopts an annual appropriated budget for its General Fund and special revenue funds. A budgetary comparison statement has been provided for the General Fund, Gasoline Tax Road Fund, Municipal Cemetery Fund, and Community Redevelopment Area Fund (a blended component unit) to demonstrate compliance with their budgets.

The basic governmental fund financial statements can be found on pages 12 and 13 of this report.

*Proprietary funds.* The City maintains two different types of proprietary, or enterprise, funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City uses enterprise funds to account for its Water Utility Fund and Sanitation Fund (Solid Waste Collection).

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Water Utility Fund and the Sanitation Fund (Solid Waste Collection).

The basic proprietary fund financial statements can be found on pages 14 through 16 of this report.

Notes to the financial statements The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 17 through 33 of this report.

Government-wide Financial Analysis

Statement of Net Position  
September 30, 2015 and 2014

	Governmental Activities		Business-type Activities		Total	
	2015	2014	2015	2014	2015	2014
Current assets	\$ 1,199,685	1,292,231	148,051	117,687	1,347,736	1,409,918
Noncurrent assets	-	-	228,091	225,373	228,091	225,373
Capital assets	1,508,922	1,606,643	2,303,301	2,407,289	3,812,223	4,013,932
Deferred outflows of resources	9,792	8,758	2,440	1,780	12,232	10,538
Total	<u>2,718,399</u>	<u>2,907,632</u>	<u>2,681,883</u>	<u>2,752,129</u>	<u>5,400,282</u>	<u>5,659,761</u>
Current liabilities	15,181	105,771	28,785	27,769	43,966	133,540
Noncurrent liabilities	67,179	65,767	546,276	559,574	613,455	625,341
Deferred inflows of resources	67,533	77,367	9,451	15,734	76,984	93,101
Total liabilities	<u>149,893</u>	<u>248,905</u>	<u>584,512</u>	<u>603,077</u>	<u>734,405</u>	<u>851,982</u>
Net position:						
Net investment in capital assets	1,508,922	1,606,643	1,771,301	1,861,089	3,280,223	3,467,732
Restricted for law enforcement	17,756	25,045	-	-	17,756	25,045
Restricted for Shady Park	1,541	-	-	-	1,541	-
Restricted for road projects	687,565	695,312	-	-	687,565	695,312
Restricted for community redevelopment area	248,844	222,800	-	-	248,844	222,800
Restricted for cemetery	38,240	38,215	-	-	38,240	38,215
Restricted for debt service/renewal	-	-	208,837	206,615	208,837	206,615
Unrestricted	65,638	70,712	117,233	81,348	182,871	152,060
Total net position*	<u>\$ 2,568,506</u>	<u>2,658,727</u>	<u>2,097,371</u>	<u>2,149,052</u>	<u>4,665,877</u>	<u>4,807,779</u>

\*Restated in 2014 for implementation of GASB Statement No. 68.

\$3,280,223 or 70% of the City's net position are reflected in investment in capital assets (e.g., land, buildings improvements, infrastructure, vehicles and equipment), less any outstanding related debt used to acquire those assets. The City uses these assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

\$1,202,783 or 26% of the City's net position represents resources that are subject to external restrictions on how they may be used, primarily for road projects. Unrestricted net position (\$182,871 or 4%) may be used to meet the City's ongoing obligations to citizens and creditors.

At September 30, 2015, the City is able to report positive balances in all three categories of net position, both for the City as a whole, as well as for its separate governmental and business-type activities.

Changes in Net Position  
For the years ended September 30, 2015 and 2014

	Governmental Activities		Business-type Activities		Total	
	2015	2014	2015	2014	2015	2014
Revenues:						
Program revenues						
Charges for services	\$ 10,027	12,475	245,503	241,675	255,530	254,150
Operating grants and contributions	3,930	11,500	-	-	3,930	11,500
Capital grants and contributions	-	590,650	-	-	-	590,650
Total program revenues	<u>13,957</u>	<u>614,625</u>	<u>245,503</u>	<u>241,675</u>	<u>259,460</u>	<u>856,300</u>
General revenues						
Franchise and utility taxes	76,543	75,634	-	-	76,543	75,634
Motor fuel taxes	47,381	48,306	-	-	47,381	48,306
Sales tax	125,097	122,371	-	-	125,097	122,371
Intergovernmental revenues	76,516	76,921	-	-	76,516	76,921
Investment earnings	2,640	(122)	812	(89)	3,452	(211)
Gain (loss) on sale of capital assets	-	-	-	(35,837)	-	(35,837)
Miscellaneous revenue	1,108	601	-	-	1,108	601
Transfers	-	(494,462)	-	494,462	-	-
Total general revenues	<u>329,285</u>	<u>(170,751)</u>	<u>812</u>	<u>458,536</u>	<u>330,097</u>	<u>287,785</u>
Total revenues	<u>343,242</u>	<u>443,874</u>	<u>246,315</u>	<u>700,211</u>	<u>589,557</u>	<u>1,144,085</u>
Expenses:						
General government	164,019	157,660	-	-	164,019	157,660
Transportation	58,044	49,815	-	-	58,044	49,815
Public safety	85,486	94,143	-	-	85,486	94,143
Physical environment	59,238	80,396	-	-	59,238	80,396
Culture and recreation	66,676	77,117	-	-	66,676	77,117
Water utility	-	-	220,738	229,920	220,738	229,920
Sanitation	-	-	77,258	78,429	77,258	78,429
Total expenses	<u>433,463</u>	<u>459,131</u>	<u>297,996</u>	<u>308,349</u>	<u>731,459</u>	<u>767,480</u>
Increase (decrease) in net position	(90,221)	(15,257)	(51,681)	391,862	(141,902)	376,605
Net position - beginning, restated	2,658,727	2,808,360	2,149,052	1,784,518	4,807,779	4,592,878
Cumulative effect of application of GASB #68	-	(134,376)	-	(27,328)	-	(161,704)
Net position - ending	<u>\$ 2,568,506</u>	<u>2,658,727</u>	<u>2,097,371</u>	<u>2,149,052</u>	<u>4,665,877</u>	<u>4,807,779</u>

During this fiscal year, the City's net position decreased by \$141,902 or 3%, primarily due to the expenses exceeding revenues in both the governmental and business-type activities.

Relevant Financial Policies – The City's management has reviewed GASB Statement No. 45, "Accounting and Reporting for Postemployment Benefits Other than Pensions" and has made the determination that there are no applicable post employment benefits and therefore no liability exists.

## Fund Financial Statements

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

*Governmental Funds.* The focus of the City of Coleman, Florida's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City of Coleman, Florida's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$1,184,504.

The general fund is the chief operating fund of the City. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$182,539. As a measure of the General Fund's liquidity, it may be useful to compare the unassigned fund balance to total fund expenditures. Unassigned fund balance represents 64% or approximately 7 ½ months of total General Fund expenditures.

*Proprietary funds.* The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

The total decrease in net position for all enterprise funds was \$51,681. The Water Utility Fund experienced a net decrease of \$55,317. Depreciation, a non-cash expense, accounted for 43% of total expenses. This is the eighth consecutive year in which the Water Utility Fund generated a net operating loss. In the current year the Water Utility Fund did meet the rate covenant required by the bond ordinances. In the prior year, the City did not meet the rate covenant test. One of the main factors was \$15,000 used for the state required five-year certification of the water tanks. A decreasing number of customers also played a role. The City increased the water rates by an average of 12% effective April 1, 2012. In accordance with the water rate ordinance, water base rates were increased effective October 1, 2013 by 1.63% and by 1.41% on October 1, 2014 based on the price index increase for Water & Wastewater Utilities established by the Florida Public Service Commission. Solar panels installed in a prior year by the Energy grant have decreased utility cost; thus, they should play a role in decreasing operating costs in coming years. The City will continue to work on means to ensure the Water Utility Fund does not operate at a loss, as well as working to ensure it meets the bond covenant required ratio of 1.1.

The Sanitation Fund experienced a net increase of \$3,636 due to the reduction in pension expense.

## General Fund Budgetary Highlights

The following information is presented to assist the reader in comparing actual results with budgetary amounts.

- Total actual revenues in the General Fund exceeded the budget by \$9,756. Total actual expenditures in the General Fund were greater than the budget by \$17,772, primarily due to increases in capital outlay expenditures of \$13,695.

### Capital Assets and Debt Administration

- Capital Assets - The City's total investment in capital assets for its governmental and business-type activities as of September 30, 2015, amounted to \$3,812,223 (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, vehicles, water utility system, drainage system, machinery and equipment, and park facilities. Total expenditures for capital assets were \$13,695 in the governmental activities and \$0 in the business-type activities. The City disposed of various capital assets totaling \$99,413.
- The Water Utility Bonds were reduced by \$14,200 and interest incurred totaled \$27,251.

### Economic Factors and Next Year's Budgets and Rates

- The City does not assess property tax; therefore, the millage rate is 0.
- The City received two (2) Florida Recreation Development Assistance Grants through the Florida Department of Environmental Protection for Dunklin Riser Park and J.L. Rowe Park. The grants were for \$50,000 each.
- The City is raising its Water Rates by 1.57% effective October 1, 2015 in accordance with the price index increase for Water & Wastewater Utilities established by the Florida Public Service Commission.
- The City is applying for a Community Development Block Grant in the Housing Rehabilitation Category in the amount of \$600,000 through the Florida Department of Economic Opportunity. The City has budgeted \$25,000 from the CRA Fund as leverage.

### Request for Information

This financial report is designed to provide a general overview of the City of Coleman, Florida's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the management staff of the City of Coleman, Florida.

## **BASIC FINANCIAL STATEMENTS**

- Government-wide Financial Statements
- Fund Financial Statements

**CITY OF COLEMAN, FLORIDA**  
**Statement of Net Position**  
September 30, 2015

	Primary Government		
	Governmental Activities	Business- type Activities	Total
<b>Assets</b>			
Current assets:			
Cash and cash equivalents	\$ 1,171,777	97,621	1,269,398
Taxes receivable	7,143	-	7,143
Accounts receivable, net	-	47,498	47,498
Prepaid expenses	8,019	500	8,519
Internal balances	(2,432)	2,432	-
Due from other governments	15,178	-	15,178
Total current assets	<u>1,199,685</u>	<u>148,051</u>	<u>1,347,736</u>
Noncurrent assets:			
Restricted assets			
Cash and cash equivalents	-	228,091	228,091
Capital assets, not being depreciated	378,749	-	378,749
Capital assets, net of accumulated depreciation	1,130,173	2,303,301	3,433,474
Total noncurrent assets	<u>1,508,922</u>	<u>2,531,392</u>	<u>4,040,314</u>
Total assets and other debits	2,708,607	2,679,443	5,388,050
Deferred outflows of resources	9,792	2,440	12,232
Total assets and deferred outflows of resources	<u>\$ 2,718,399</u>	<u>2,681,883</u>	<u>5,400,282</u>
<b>Liabilities</b>			
Current liabilities:			
Accounts payable	8,835	6,056	14,891
Accrued liabilities	6,346	3,475	9,821
Liabilities payable from restricted assets	-	19,254	19,254
Total current liabilities	<u>15,181</u>	<u>28,785</u>	<u>43,966</u>
Noncurrent liabilities:			
Due within one year:			
Bonds payable	-	14,900	14,900
Due in more than one year:			
Bonds payable	-	517,100	517,100
Net pension liability - proportionate share	67,179	14,276	81,455
Total noncurrent liabilities	<u>67,179</u>	<u>546,276</u>	<u>613,455</u>
Total liabilities	<u>82,360</u>	<u>575,061</u>	<u>657,421</u>
Deferred inflows of resources	67,533	9,451	76,984
Total liabilities and deferred inflows of revenues	<u>149,893</u>	<u>584,512</u>	<u>734,405</u>
<b>Net Position</b>			
Net investment in capital assets	1,508,922	1,771,301	3,280,223
Restricted for:			
Law enforcement	17,756	-	17,756
Shady Park improvements	1,541	-	1,541
Road projects	687,565	-	687,565
Community redevelopment area	248,844	-	248,844
Cemetery	38,240	-	38,240
Debt service and renewal and replacement	-	208,837	208,837
Unrestricted	65,638	117,233	182,871
Total net position	<u>2,568,506</u>	<u>2,097,371</u>	<u>4,665,877</u>
Total liabilities, deferred inflows of resources, and net position	<u>\$ 2,718,399</u>	<u>2,681,883</u>	<u>5,400,282</u>

The notes to the financial statements are an integral part of this statement.

**CITY OF COLEMAN, FLORIDA**  
**Statement of Activities**  
For the year ended September 30, 2015

<b>Functions/Programs</b>	<b>Program Revenues</b>				<b>Net (Expense) Revenue and Changes in Net Position</b>		
	<b>Expenses</b>	<b>Charges for Services</b>	<b>Operating Grants and Contributions</b>	<b>Capital Grants and Contributions</b>	<b>Primary Government</b>		
					<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>
<b>Governmental Activities:</b>							
General government	\$ 164,019	3,836	1,015	-	(159,168)	-	(159,168)
Transportation	58,044	-	-	-	(58,044)	-	(58,044)
Public safety	85,486	441	-	-	(85,045)	-	(85,045)
Physical environment	59,238	3,000	2,915	-	(53,323)	-	(53,323)
Culture and recreation	66,676	2,750	-	-	(63,926)	-	(63,926)
Total governmental activities	<u>433,463</u>	<u>10,027</u>	<u>3,930</u>	<u>-</u>	<u>(419,506)</u>	<u>-</u>	<u>(419,506)</u>
<b>Business-type Activities:</b>							
Water utility	220,738	164,640	-	-	-	(56,098)	(56,098)
Sanitation	77,258	80,863	-	-	-	3,605	3,605
Total business-type activities	<u>297,996</u>	<u>245,503</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(52,493)</u>	<u>(52,493)</u>
<b>Total primary government</b>	<b><u>\$ 731,459</u></b>	<b><u>255,530</u></b>	<b><u>3,930</u></b>	<b><u>-</u></b>	<b><u>(419,506)</u></b>	<b><u>(52,493)</u></b>	<b><u>(471,999)</u></b>
<b>General Revenues:</b>							
Franchise and utility taxes					76,543	-	76,543
Motor fuel taxes					47,381	-	47,381
Sales tax					125,097	-	125,097
Intergovernmental revenues					76,516	-	76,516
Interest earnings					2,640	812	3,452
Miscellaneous revenue					1,108	-	1,108
Total general revenues and transfers					<u>329,285</u>	<u>812</u>	<u>330,097</u>
Change in net position					(90,221)	(51,681)	(141,902)
Net Position - Beginning, restated					2,658,727	2,149,052	4,807,779
<b>Net Position - Ending</b>					<b><u>\$ 2,568,506</u></b>	<b><u>2,097,371</u></b>	<b><u>4,665,877</u></b>

The notes to the financial statements are an integral part of this statement.

**CITY OF COLEMAN, FLORIDA**

**Balance Sheet**

**Governmental Funds**

September 30, 2015

	General Fund	Gasoline Tax Road	Community Redevelopment Area	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>					
Cash and cash equivalents	\$ 181,753	696,077	249,046	44,901	1,171,777
Taxes receivable	7,143	-	-	-	7,143
Prepaid items	8,019	-	-	-	8,019
Due from other funds	12,011	-	-	-	12,011
Due from other government units	11,729	3,449	-	-	15,178
Total assets	\$ <u>220,655</u>	<u>699,526</u>	<u>249,046</u>	<u>44,901</u>	<u>1,214,128</u>
<b>Liabilities and fund balances</b>					
Liabilities:					
Accounts payable	7,976	552	202	105	8,835
Accrued liabilities	2,824	222	-	3,300	6,346
Due to other funds	-	11,187	-	3,256	14,443
Total liabilities	<u>10,800</u>	<u>11,961</u>	<u>202</u>	<u>6,661</u>	<u>29,624</u>
Fund balances:					
Nonspendable:	8,019	-	-	-	8,019
Spendable:					
Restricted	19,297	687,565	-	-	706,862
Committed	-	-	248,844	38,240	287,084
Unassigned	182,539	-	-	-	182,539
Total fund balances	<u>209,855</u>	<u>687,565</u>	<u>248,844</u>	<u>38,240</u>	<u>1,184,504</u>
Total liabilities and fund balances	\$ <u>220,655</u>	<u>699,526</u>	<u>249,046</u>	<u>44,901</u>	<u>1,214,128</u>
Total Fund Balances				\$	1,184,504
Amounts reported for governmental activities in the Statement of Net Position are different because:					
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.					
				3,152,886	
				<u>(1,643,964)</u>	1,508,922
Deferred outflows and inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the funds					
					9,792
					<u>(67,533)</u>
Net pension liability obligations are not due and payable in the current period and, therefore, are not reported in the funds.					
					<u>(67,179)</u>
Net Position of Governmental Activities				\$	<u>2,568,506</u>

The notes to the financial statements are an integral part of this statement.

**CITY OF COLEMAN, FLORIDA**  
**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Governmental Funds**

For the year ended September 30, 2015

	General	Gasoline Tax Road	Community Redevelopment Area	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>					
Intergovernmental	\$ 159,070	47,381	28,743	2,915	238,109
Taxes	90,343	-	-	-	90,343
Licenses and permits	3,817	-	-	-	3,817
Fines and forfeits	441	-	-	-	441
Charges for services	20	-	-	3,000	3,020
Investment earnings	302	2,103	118	117	2,640
Miscellaneous	4,873	-	-	-	4,873
Total revenues	258,866	49,484	28,861	6,032	343,243
<b>Expenditures</b>					
Current:					
General government	166,827	-	-	-	166,827
Transportation	-	57,461	-	-	57,461
Public safety	82,429	-	-	-	82,429
Physical environment	-	-	2,817	7,607	10,424
Culture and recreation	21,071	-	-	-	21,071
Capital outlay	13,695	-	-	-	13,695
Total expenditures	284,022	57,461	2,817	7,607	351,907
Excess of revenues over (under) expenditures	(25,156)	(7,977)	26,044	(1,575)	(8,664)
<b>Other financing sources (uses):</b>					
Transfers in	-	-	-	1,599	1,599
Transfers out	(1,599)	-	-	-	(1,599)
Sale of capital assets	6,477	230	-	1	6,708
Total other financing sources (uses)	4,878	230	-	1,600	6,708
Excess of revenues and other financing sources (uses) over (under) expenditures	(20,278)	(7,747)	26,044	25	(1,956)
<b>Fund balance</b>					
Beginning of year	230,133	695,312	222,800	38,215	1,185,452
End of year	\$ 209,855	687,565	248,844	38,240	1,183,496

Amounts reported for governmental activities in the Statement of Activities are different because:

Net change in fund balance - total governmental funds (1,956)

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of these assets is depreciated over their estimated useful lives

Expenditures for capital assets	13,695	
Less: current year depreciation	(104,402)	(90,707)

The net effect of various miscellaneous transactions involving capital assets (i.e. sales) is to decrease net position (7,014)

Governmental funds report pension contributions as expenditures. However, in the Statement of Activities, the cost of pension benefits earned net of employee contributions is reported as pension expense. 9,456

Change in Net Position of Governmental Activities \$ (90,221)

The notes to the financial statements are an integral part of this statement.

**CITY OF COLEMAN, FLORIDA**  
**Statement of Net Position**  
**Proprietary Funds**  
September 30, 2015

	Business-type Activities - Enterprise Funds		
	Water	Sanitation	Total
	Utility Fund	Fund	
<b>Assets</b>			
Current assets:			
Cash and cash equivalents	\$ 37,082	60,539	97,621
Customer accounts receivable, net	33,647	13,851	47,498
Prepaid expenses	-	500	500
Due from other funds	3,073	2,432	5,505
Total current assets	<u>73,802</u>	<u>77,322</u>	<u>151,124</u>
Noncurrent assets:			
Restricted assets:			
Cash and cash equivalents	228,091	-	228,091
Total restricted assets	<u>228,091</u>	<u>-</u>	<u>228,091</u>
Capital assets, net of accumulated depreciation	2,292,501	10,800	2,303,301
Total noncurrent assets	<u>2,520,592</u>	<u>10,800</u>	<u>2,531,392</u>
Total assets	<u>2,594,394</u>	<u>88,122</u>	<u>2,682,516</u>
Deferred outflows of resources	<u>-</u>	<u>2,440</u>	<u>2,440</u>
Total assets and deferred outflows of resources	<u>\$ 2,594,394</u>	<u>90,562</u>	<u>2,684,956</u>
<b>Liabilities and net position</b>			
Current liabilities:			
Accounts payable	4,160	1,896	6,056
Accrued liabilities	1,066	2,409	3,475
Due to other funds	-	3,073	3,073
Total current liabilities	<u>5,226</u>	<u>7,378</u>	<u>12,604</u>
Current liabilities (payable from restricted assets):			
Accrued interest payable	1,806	-	1,806
Customer deposits	17,448	-	17,448
Bonds payable	14,900	-	14,900
Total current liabilities (payable from restricted assets)	<u>34,154</u>	<u>-</u>	<u>34,154</u>
Noncurrent liabilities:			
Revenue bonds	517,100	-	517,100
Net pension liability - proportionate share	-	14,276	14,276
Total noncurrent liabilities	<u>517,100</u>	<u>14,276</u>	<u>531,376</u>
Total liabilities	<u>556,480</u>	<u>21,654</u>	<u>578,134</u>
Deferred inflows of resources	<u>-</u>	<u>9,451</u>	<u>9,451</u>
Total liabilities and deferred outflows of resources	<u>556,480</u>	<u>31,105</u>	<u>587,585</u>
Net position:			
Net investment in capital assets	1,760,501	10,800	1,771,301
Restricted for debt service and renewal and replacement	208,837	-	208,837
Unrestricted	68,576	48,657	117,233
Total net position	<u>2,037,914</u>	<u>59,457</u>	<u>2,097,371</u>
Total liabilities, deferred inflows of resources, and net position	<u>\$ 2,594,394</u>	<u>90,562</u>	<u>2,684,956</u>

The notes to the financial statements are an integral part of this statement.

**CITY OF COLEMAN, FLORIDA**  
**Statement of Revenues, Expenses, and Changes in Fund Net Position**  
**Proprietary Funds**

For the year ended September 30, 2015

	Business-type Activities - Enterprise Funds		
	Water	Sanitation	Total
	Utility Fund	Fund	
<b>Operating revenues</b>			
Charges for sales/services	\$ 157,350	77,714	235,064
Late charges	6,631	3,149	9,780
Tap fees	300	-	300
Total operating revenues	<u>164,281</u>	<u>80,863</u>	<u>245,144</u>
<b>Operating expenses</b>			
Salaries	8,786	26,415	35,201
Payroll taxes	699	2,045	2,744
Employee benefits	3,936	4,261	8,197
Landfill fees	-	15,697	15,697
Office supplies and expense	2,833	1,947	4,780
Operating supplies	4,786	7,408	12,194
Insurance	3,919	1,703	5,622
Professional services	9,296	4,461	13,757
Repairs and maintenance	-	1,718	1,718
Utilities	882	178	1,060
Contract services	58,962	925	59,887
Bad debts	3,500	2,400	5,900
Depreciation	95,888	8,100	103,988
Total operating expenses	<u>193,487</u>	<u>77,258</u>	<u>270,745</u>
Operating income (loss)	<u>(29,206)</u>	<u>3,605</u>	<u>(25,601)</u>
<b>Nonoperating revenues (expenses)</b>			
Investment earnings	781	31	812
Other income	359	-	359
Interest expense	(27,251)	-	(27,251)
Total nonoperating revenues (expenses)	<u>(26,111)</u>	<u>31</u>	<u>(26,080)</u>
Changes in net position	(55,317)	3,636	(51,681)
Total net position - beginning, restated	<u>2,093,231</u>	<u>55,821</u>	<u>2,149,052</u>
Total net position - ending	<u>\$ 2,037,914</u>	<u>59,457</u>	<u>2,097,371</u>

The notes to the financial statements are an integral part of this statement.

**CITY OF COLEMAN, FLORIDA**  
**Statement of Cash Flows**  
**Proprietary Funds**  
For the year ended September 30, 2015

	Business-type Activities - Enterprise Funds		
	Water	Sanitation	Total
	Utility Fund	Fund	
<b>Cash flows from operating activities:</b>			
Receipts from customers and users	\$ 152,737	79,328	232,065
Payments to suppliers	(85,448)	(47,528)	(132,976)
Payments to employees	(8,786)	(26,415)	(35,201)
Net cash provided by operating activities	<u>58,503</u>	<u>5,385</u>	<u>63,888</u>
<b>Cash flows from noncapital financing activities:</b>			
Other income	359	-	359
Net cash provided by operating activities	<u>359</u>	<u>-</u>	<u>359</u>
<b>Cash flows from capital and related financing activities:</b>			
Payment on revenue bond	(14,200)	-	(14,200)
Interest paid	(27,251)	-	(27,251)
Net cash used in capital and related financing activities	<u>(41,451)</u>	<u>-</u>	<u>(41,451)</u>
<b>Cash flows from investing activities:</b>			
Investment income	781	31	812
Net cash provided by investing activities	<u>781</u>	<u>31</u>	<u>812</u>
<b>Net increase in cash</b>	18,192	5,416	23,608
<b>Cash and cash equivalents, beginning of year</b>	<u>246,981</u>	<u>55,123</u>	<u>302,104</u>
<b>Cash and cash equivalents, end of year</b>	<u>\$ 265,173</u>	<u>60,539</u>	<u>325,712</u>
<b>Cash and cash equivalents classified as:</b>			
Current assets	37,082	60,539	97,621
Restricted assets	228,091	-	228,091
	<u>\$ 265,173</u>	<u>60,539</u>	<u>325,712</u>
<b>Reconciliation of operating income (loss) to net cash provided by operating activities:</b>			
Operating income (loss)	(29,206)	3,605	(25,601)
Adjustments to reconcile operating income (loss) to net cash provided by operating activities:			
Depreciation	95,888	8,100	103,988
Bad debts	3,500	2,400	5,900
Changes in assets and liabilities:			
Increase in accounts receivable	(221)	(1,329)	(1,550)
Increase in due from other funds	(486)	(2,432)	(2,918)
Increase in deferred outflows of resources	-	(660)	(660)
Increase (decrease) in accounts payable	(878)	264	(614)
Increase in accrued liabilities	802	332	1,134
Increase (decrease) in due to other funds	(11,392)	486	(10,906)
Decrease in accrued interest payable	(59)	-	(59)
Increase in customer deposits	555	-	555
Increase in net pension liability	-	902	902
Decrease in deferred inflows of resources	-	(6,283)	(6,283)
Totals	<u>87,709</u>	<u>1,780</u>	<u>89,489</u>
Net cash provided by operating activities	<u>\$ 58,503</u>	<u>5,385</u>	<u>63,888</u>

The notes to the financial statements are an integral part of this statement.

**CITY OF COLEMAN, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**

**1. Summary of Significant Accounting Policies**

The City of Coleman, Florida, ("the City") is a political subdivision of the State of Florida, located in Sumter County. The City was incorporated under the Laws of Florida 10429 in 1925 and operates under the council form of government.

The accounting policies of the City of Coleman, Florida conform to U.S. generally accepted accounting principles as applicable to governments as established by the Governmental Accounting Standards Board (GASB). The GASB is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the more significant policies.

**A. Reporting Entity**

The City is a municipal corporation with a five member council, including the mayor. The chairman acts as the presiding officer of the council, with the vice-chairman serving in the chairman's absence.

The City provides the following services as authorized by its charter: public safety - police, street, culture - recreation, public improvements, planning and zoning, and general administrative services. In addition, the City operates two enterprise funds: water utility service and sanitation service.

In evaluating the City as a reporting entity, management has addressed all potential component units that may or may not fall within the City's oversight and control, and thus, be included in the City's financial statements. Blended component units, although legally separate entities, are in substance part of the City's operations and, as a result, considered to be financially accountable. The following component unit is reported in the City's Annual Financial Report. In August 2003, the City passed an ordinance creating a dependent special district, the Coleman Community Redevelopment Area (CRA). The purpose of the CRA is to provide rehabilitation, conservation or redevelopment, or a combination thereof, of such areas as are necessary in the interest of public health, safety or welfare of the residents of the City. The governing boards of the CRA are substantially the same as that of the City. The CRA is blended into the City's primary government although retaining separate legal identity. Separate financial statements are not prepared for this component unit.

**B. Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e. the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the City. The effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

**CITY OF COLEMAN, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**

**B. Government-Wide and Fund Financial Statements - continued**

The statement of activities demonstrates the degree to which direct expenses of a given function, or segment, are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported as general revenues.

Separate financial statements are provided for governmental and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

**C. Measurement Focus, Basis of Accounting and Financial Statement Presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences are recorded only when payment is due.

Franchise and utility taxes, state revenue sharing, charges for services, and investment earnings associated with the current fiscal period are considered to be susceptible to accrual and so have been recognized as revenue of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government. When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, and then unrestricted resources as they are needed.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund.

**Special Revenue Funds**

The Gasoline Tax Road Fund accounts for the City's share of local option gas tax, 9<sup>th</sup> cent gas tax and state revenue sharing fuel tax and the expenditures made for the maintenance and improvement of the City's roads.

**CITY OF COLEMAN, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation - continued

The Community Redevelopment Area (CRA) Fund (a blended component unit) is used to provide rehabilitation, conservation, or redevelopment of such areas as are necessary in the interest of public health, safety or welfare of the residents of the City.

The City reports the following major proprietary funds:

The Water Utility Fund is used to account for the operation of a City potable water system.

The Sanitation Fund is used to account for the revenues and expenses associated with garbage and solid waste collection and disposal.

The City reports the following non-major governmental funds:

Special revenue funds account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. The non-major special revenue fund of the City is the Municipal Cemetery Fund.

The Community Development Block Grant (CDBG) 2012 Fund is a capital project fund that is used to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds.

The City has no non-major proprietary funds.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of the City's enterprise funds are charges to customers for services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses depreciation on capital assets and amortization of intangible assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

D. Assets, Liabilities, and Net Position or Equity

- 1) Cash and Cash Equivalents - The enterprise funds consider all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents.
- 2) Investments - Investments are reported at fair value. The City invests in the State Board of Administration Fund (see Note 4).
- 3) Accounts Receivable - The Water Utility Fund operating revenues are generally recognized on the basis of billings rendered monthly. Revenues for services delivered during the last month of the applicable reporting period are accrued pro rata based on the meter readings for the applicable consumption taken in the following month. Sanitation Fund billings are rendered monthly for the billing month's services.

**CITY OF COLEMAN, FLORIDA  
NOTES TO FINANCIAL STATEMENTS**

**D. Assets, Liabilities, and Net Position or Equity – continued**

- 4) Capital Assets - Capital assets, which include buildings, improvements other than buildings, equipment and furniture, vehicles, and infrastructure assets (i.e. roads, streets and sidewalks, curbs and gutters, and drainage systems) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. The City defines capital assets as assets with an initial, individual cost of more than \$1,000 and an estimated useful life in excess of two years. Such assets are recorded at cost when purchased. Contributed capital assets are capitalized at their fair value at the date received. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the asset constructed. There was no capitalized interest during fiscal year 2015.

Depreciation is provided using the straight-line method over the estimated useful lives of the various classes of depreciable assets. The estimated useful lives of the various classes of depreciable assets are as follows:

Years	Classification
5-7	Equipment and furniture
3-10	Vehicles (including heavy equipment)
5-30	Building and improvements
40	Water distribution system and treatment plant
50	Water well
20	System infrastructure

- 5) Property Tax - The City of Coleman derives no revenue from property taxes. The assessed millage rate is 0.
- 6) Compensated Absences - Accumulated unpaid vacation and sick pay benefits are determined at the end of each accounting period and adjusted to current salary costs. The liability is to be reported when incurred.
- 7) Deferred Outflows/Inflows of Resources – In addition to assets, the statement of financial position reports a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that is applicable to a future reporting period. The City’s deferred outflows of resources is related to various actuarial assumption changes and valuations related to the City’s portion of the Florida Retirement System Pension Plan and Retiree Health Insurance Subsidy Program annual valuations.

In addition to liabilities, the statement of financial position reports a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that is applicable to a future period. The City’s deferred inflows of resources is related to various actuarial assumption changes and valuations related to the City’s portion of the Florida Retirement System Pension Plan and Retiree Health Insurance Subsidy Program annual valuations.

**CITY OF COLEMAN, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**

**D. Assets, Liabilities, and Net Position or Equity – continued**

- 8) Pensions – For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Florida Retirement System Pension Plan (FRS) and Health Insurance Subsidy Program (HIS) and additions to/deductions from the FRS and HIS fiduciary net position have been determined on the same basis as they are reported by FRS and HIS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.
- 9) Estimates - The preparation of financial statements in accordance with the modified accrual or accrual basis of accounting described in the previous paragraphs, requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets or liabilities at the date of the financial statements and the reported amounts of revenue and expenditures/expenses during the reporting period. Actual results could differ from those estimates.
- 10) Fund Balances - In accordance with GASB 54, the City is required to report fund balance amounts in five classifications - nonexpendable and the spendable categories of restricted, committed, assigned, and unassigned, as follows:

Nonspendable - includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual requirements.

Restricted - amounts that are constrained for specific purposes which are externally imposed by creditors, grantors, contributors, or laws or regulations of other governments.

Committed - amounts that can only be used for specific purposes pursuant to constraints imposed by formal action by the City's highest level of decision-making authority. The City Council addresses these commitments through formal board action prior to the City's fiscal year end.

Assigned - amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Assignments can be made by the City Council.

Unassigned - includes residual positive fund balance within the General Fund which has not been classified within the other above mentioned categories. Unassigned fund balances may also include negative fund balances for any other governmental fund if expenditures exceed amounts restricted, committed, or assigned for those specific purposes.

The City uses restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this. Additionally, the City would first use committed, then assigned, and lastly unassigned amounts.

**2. Reconciliation of Government-Wide and Fund Financial Statements**

**A. Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net position:**

The governmental fund balance sheet includes reconciliation between fund balances – total governmental funds and net position of governmental activities as reported in the government-wide statement of net position.

**CITY OF COLEMAN, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**

**2. Reconciliation of Government-Wide and Fund Financial Statements - Continued**

**B. Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities:**

The governmental fund statement of revenues, expenditures, and changes in fund balances includes reconciliation between the net change in fund balances – total governmental funds and changes in net position of governmental activities as reported in the government-wide statement of activities.

**3. Stewardship, Compliance, and Accountability**

**A. Budgets and Budgetary Accounting**

The City Council employs the following procedures in establishing the budgetary data reflected in the financial statements:

- 1) Prior to October 1, the department heads are consulted by the City Council regarding proposed operating budgets for the fiscal year commencing October 1. The operating budget includes proposed expenditures and the means of financing them.
- 2) Budget workshops are held and public hearings are conducted to obtain citizen comments.
- 3) Prior to October 1, the budget is legally enacted through passage of an ordinance. The ordinance restricts expenditures at the function level within a fund.
- 4) Any transfers of budgeted amounts between departments within any fund, and any revisions that alter the total expenditures of any fund must be approved by the Council.
- 5) Formal budgetary integration is employed as a management control device during the year for the General Fund, special revenue funds, and enterprise funds.
- 6) Budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).
- 7) Budgeted amounts presented agree with the 2014-2015 adopted budget.

**4. Cash and Cash Equivalents and Investments**

Florida Statutes provide for risk sharing collateral pools by banks and savings and loan associations. These collateral pools collateralize local government deposits with the participating depositories. The City's demand deposits, certificates of deposits, and money market accounts are placed in such authorized depositories. Demand deposits, certificates of deposit, and money market accounts are insured by federal depository insurance up to \$250,000 of the aggregate account balances for each entity. Amounts in excess of \$250,000 are fully insured by U.S. Government securities held in the Public Deposit Security Trust Fund maintained and monitored by the Treasurer of the State of Florida. The City's demand deposits, certificates of deposit and money market accounts are carried at cost that is equivalent to fair value.

**CITY OF COLEMAN, FLORIDA  
NOTES TO FINANCIAL STATEMENTS**

**4. Cash and Cash Equivalents and Investments - Continued**

Florida Statutes also authorize the City to invest in the State Board of Administration Fund (SBA). The SBA is an investment pool administered by the State of Florida. Investments held in the SBA consist of short-term federal agency obligations, treasury bills, repurchase agreements and commercial paper. The City invests primarily in money market accounts, certificates of deposit, and the SBA.

The SBA has established the Florida PRIME whereby participants own a share of the respective pool and not the underlying securities.

The Florida PRIME (formerly known as Pool or Fund A) meets the requirements of and is classified as a "2a-7 like" pool. The SBA is not a registrant with, nor regulated by, the Securities and Exchange Commission or any other regulatory agency; however, the Florida PRIME has adopted operating procedures consistent with the requirements for a 2a-7 like pool and the fair value of the position in the pool is equal to the value of the pool's shares. Such investments are stated at amortized cost in the accompanying financial statements. The Florida PRIME is rated by Standard and Poors and is currently rated AAAM. The weighted average days to maturity (WAM) at September 30, 2015 is 29 days. Next interest rate reset dates are used in the calculation of the WAM.

The Florida PRIME did not participate in a securities lending program in the year ended September 30, 2015, nor were they exposed to any foreign currency risk. The SBA provides separate financial statements for the Florida PRIME (unaudited) as of and for the period ending June 30. It does not issue financial statements as of and for the period ending September 30.

In prior years, the SBA had also established Fund B, which differed from the Florida PRIME in that it was subject to various restrictions and was valued differently. As of September 5, 2014, the SBA transferred from Fund B to the Florida PRIME the final portion of the remaining principal to all fund participants. On July 13, 2015, the SBA made a further final distribution to all fund participants. The City received \$2,524 which is included in investment income.

As of September 30, 2015, financial instruments that potentially expose the City to concentration of credit risk, as defined by U.S. generally accepted accounting principles, consisted of cash and cash equivalent accounts in high quality financial institutions. All of the City's deposits are insured by FDIC, a state depository insurance fund or a multiple financial institution collateral pool.

Cash and cash equivalents at September 30, 2015 consisted of the following:

	General Fund	Other Governmental Funds	Enterprise Funds	Total All Funds
Cash and cash equivalents:				
Current assets:				
Demand deposits	\$ 53,564	6,341	26,200	86,105
Certificates of deposit	12,500	250,046	-	262,546
Money market funds	109,282	691,621	55,312	856,215
State Board of Administration - PRIME	6,407	42,016	16,109	64,532
Total current assets	<u>181,753</u>	<u>990,024</u>	<u>97,621</u>	<u>1,269,398</u>
Restricted assets:				
Certificates of deposit	-	-	120,367	120,367
Money market funds	-	-	107,724	107,724
Total restricted assets	<u>-</u>	<u>-</u>	<u>228,091</u>	<u>228,091</u>
Total cash and cash equivalents	<u>\$ 181,753</u>	<u>990,024</u>	<u>325,712</u>	<u>1,497,489</u>

## 5. Receivables

Receivables at September 30, 2015 consist of the following:

	<u>General Fund</u>	<u>Gasoline Tax Road</u>	<u>Water Fund</u>	<u>Sanitation Fund</u>	<u>Total</u>
Receivables:					
Franchise and utility taxes	\$ 7,143	-	-	-	7,143
Intergovernmental	11,729	3,449	-	-	15,178
Customer accounts	-	-	81,147	41,251	122,398
	<u>18,872</u>	<u>3,449</u>	<u>81,147</u>	<u>41,251</u>	<u>144,719</u>
Less allowance for doubtful accounts	<u>-</u>	<u>-</u>	<u>(47,500)</u>	<u>(27,400)</u>	<u>(74,900)</u>
	<u>\$ 18,872</u>	<u>3,449</u>	<u>33,647</u>	<u>13,851</u>	<u>69,819</u>

## 6. Individual Fund Disclosures

Interfund receivables and payables at September 30, 2015 consist of the following:

	<u>Due from other funds</u>	<u>Due to other funds</u>
Major Funds:		
General Fund	\$ 12,011	-
Gasoline Tax Road Fund	-	11,187
Water Utility Fund	3,073	-
Sanitation Fund	2,432	3,073
Nonmajor Governmental Fund:		
Cemetery Fund	<u>-</u>	<u>3,256</u>
	<u>\$ 17,516</u>	<u>17,516</u>

The outstanding balances between funds result mainly from the time lag between the dates that interfund goods and services are provided or reimbursable expenditures occur and when payments between funds are made.

The General Fund's expenditures exceeded appropriations by \$17,772.

**CITY OF COLEMAN, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**

**7. Capital Assets**

Capital asset activity for the year ended September 30, 2015 was as follows:

	Beginning balance	Increases	Decreases	Transfer	Ending balance
<b>Governmental activities:</b>					
Capital assets, not being depreciated:					
Land	\$ 378,749	-	-	-	378,749
Total capital assets, not being depreciated	<u>378,749</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>378,749</u>
Capital assets, being depreciated:					
Building	161,733	-	(8,048)	-	153,685
Improvements	1,483,367	13,695	(11,651)	-	1,485,411
Equipment	179,755	-	(65,450)	-	114,305
Vehicles	36,391	-	(14,264)	-	22,127
Infrastructure	998,609	-	-	-	998,609
Total capital assets being depreciated	<u>2,859,855</u>	<u>13,695</u>	<u>(99,413)</u>	<u>-</u>	<u>2,774,137</u>
Less accumulated depreciation for:					
Buildings	(144,665)	(2,703)	8,047	-	(139,321)
Improvements	(921,255)	(50,447)	7,425	-	(964,277)
Equipment	(171,291)	(3,050)	65,452	-	(108,889)
Vehicles	(24,905)	(2,018)	11,475	-	(15,448)
Infrastructure	(369,845)	(46,184)	-	-	(416,029)
Total accumulated depreciation	<u>(1,631,961)</u>	<u>(104,402)</u>	<u>92,399</u>	<u>-</u>	<u>(1,643,964)</u>
Total capital assets, being depreciated, net	<u>1,227,894</u>	<u>(90,707)</u>	<u>(7,014)</u>	<u>-</u>	<u>1,130,173</u>
Governmental activities capital assets, net	<u>\$ 1,606,643</u>	<u>(90,707)</u>	<u>(7,014)</u>	<u>-</u>	<u>1,508,922</u>
<b>Business-type activities:</b>					
Capital assets being depreciated:					
Vehicles	15,556	-	-	-	15,556
Equipment	55,450	-	-	-	55,450
Water distribution system	1,114,704	-	-	-	1,114,704
Water treatment plant	2,085,432	-	-	-	2,085,432
Water well	50,555	-	-	-	50,555
Total capital assets being depreciated	<u>3,321,697</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>3,321,697</u>
Less accumulated depreciation for:					
Vehicles	(15,556)	-	-	-	(15,556)
Equipment	(35,990)	(8,548)	-	-	(44,538)
Water distribution system	(426,249)	(27,868)	-	-	(454,117)
Water treatment plant	(419,258)	(66,561)	-	-	(485,819)
Water well	(17,355)	(1,011)	-	-	(18,366)
Total accumulated depreciation	<u>(914,408)</u>	<u>(103,988)</u>	<u>-</u>	<u>-</u>	<u>(1,018,396)</u>
Total capital assets, being depreciated, net	<u>2,407,289</u>	<u>(103,988)</u>	<u>-</u>	<u>-</u>	<u>2,303,301</u>
Business-type activities capital assets, net	<u>\$ 2,407,289</u>	<u>(103,988)</u>	<u>-</u>	<u>-</u>	<u>2,303,301</u>

**CITY OF COLEMAN, FLORIDA  
NOTES TO FINANCIAL STATEMENTS**

**7. Capital Assets – continued**

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:

General government	\$ 6,648
Transportation	583
Public safety	2,752
Physical environment	48,814
Culture and recreation	<u>45,605</u>
Total depreciation expense - governmental activities	<u><u>\$ 104,402</u></u>

Business-type activities:

Water utility	95,888
Sanitation	<u>8,100</u>
	<u><u>\$ 103,988</u></u>

**8. Long-term Debt**

**Enterprise Fund – Water Utility Fund Bond Issue**

In January 1997, the U.S. Department of Agriculture (U.S.D.A.), Rural Utilities Service, provided funding in the aggregate principal amount of \$700,000, issued as a Water Revenue Bond, Series 1996, 5% interest, with maturity in 40 years. The funds provided partial financing for a municipal water system. Additional funding from a grant of \$587,776 from Rural Utilities Service supplemented the costs to construct the municipal water system.

The water revenue bonds do not constitute a general indebtedness of the City, but are payable solely from and are collateralized by the net revenues derived from the water utility system.

The water bond ordinance provides for the creation and establishment of the following funds and accounts in order of priority of monthly revenue transfers:

- A. Revenue account – Deposit all gross revenues of the system.
- B. Operation and maintenance account – Deposit a sufficient sum to pay the costs of operation and maintenance for the next ensuing month.
- C. Interest accounts – Deposit 1/12 of the interest becoming due on the next annual interest payment.
- D. Principal account – Deposit 1/12 of the principal becoming due on the next annual maturity date for the bonds.
- E. Bond amortization account – Deposit equal monthly amounts sufficient to pay the bond amortization installment due in such year.

**CITY OF COLEMAN, FLORIDA  
NOTES TO FINANCIAL STATEMENTS**

**8. Long-term Debt - continued**

**Enterprise Fund – Water Utility Fund Bond Issue**

F. Reserve account – Deposit equal monthly payments such that the "maximum annual debt service requirement" (\$41,545) will be on deposit by the end of the tenth bond year.

G. Renewal and replacement account – Deposit 1/12 of 10% of the gross revenues of the system for the previous fiscal year until the balance is equal to 5% of the value of the fixed assets of the system.

The City is obligated by bond covenant to charge and collect rates and charges in each year which will be sufficient to pay all costs of operation and maintenance, plus 110% of the bond debt service requirements due in such fiscal years, as well as funding a debt service reserve fund as required by the bond covenants.

Revenue bond debt service requirements to maturity are as follows:

Fiscal year ending September 30,	Principal	Interest	Total
2016	\$ 14,900	26,600	41,500
2017	15,600	25,855	41,455
2018	16,400	25,075	41,475
2019	17,200	24,255	41,455
2020	18,100	23,395	41,495
2021-2025	105,100	102,450	207,550
2026-2030	134,200	73,405	207,605
2031-2035	171,000	36,350	207,350
2036	39,500	1,975	41,475
	<u>\$ 532,000</u>	<u>339,360</u>	<u>871,360</u>

Changes in long-term debt

	Beginning balance	Additions	Reductions	Ending balance	Due within one year
<b>Business type activities:</b>					
Water revenue bond	\$ 546,200	-	(14,200)	532,000	14,900
Business type activities long-term liabilities	<u>\$ 546,200</u>	<u>-</u>	<u>(14,200)</u>	<u>532,000</u>	<u>14,900</u>

**CITY OF COLEMAN, FLORIDA  
NOTES TO FINANCIAL STATEMENTS**

**9. Pension Plans**

*Defined Benefit Plans*

The City participated in two defined benefit pension plans that are administered by the State of Florida, Department of Management Services, Division of Retirement. The plans provide retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, Florida Statutes, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The State of Florida issues a publicly available financial report that includes financial statements and required supplementary information for the plans. That report may be obtained by writing to the Division of Retirement, PO Box 9000, Tallahassee, Florida, 32315-9000 or by calling (850) 488-6491.

The Florida Retirement System (FRS) Pension Plan is a cost-sharing, multiple-employer qualified defined benefit pension plan with a Deferred Retirement Option Program (DROP) available for eligible employees. The FRS was established and is administered in accordance with Chapter 121, Florida Statutes. Retirees receive a lifetime pension benefit with joint and survivor payment options. FRS membership is compulsory for employees filling regularly established positions in a state agency, county agency, state university, state community college, or district school board, unless restricted from FRS membership under Sections 121.053 and 121.122, Florida Statutes, or allowed to participate in a defined contribution plan in lieu of FRS membership. Participation by cities, municipalities, special districts, charter schools and metropolitan planning organizations is optional.

The Retiree Health Insurance Subsidy (HIS) Program is a cost-sharing, multiple employer defined benefit pension plan established and administered in accordance with Section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. To be eligible to receive a HIS benefit, a retiree under one of the state administered retirement systems must provide proof of eligible health insurance coverage, which can include Medicare.

*Benefits Provided*

Benefits under the FRS Pension Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average final compensation of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement plan and/or class to which the member belonged when the service credit was earned.

Eligible retirees and beneficiaries receive monthly HIS payments equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to Section 112.363, Florida Statutes.

*Contributions*

The City is required to contribute at an actuarially determined rate. The contribution requirements of plan members and the City are established and may be amended by the Florida Legislature. Employees are required to contribute 3% of their salary to the FRS. The City's contribution rates as of September 30, 2015, were as follows:

	<u>FRS</u>	<u>HIS</u>	<u>Total</u>
Regular Employees	6.11-5.60%	1.26-1.66%	7.37-7.26%
Special Risk Employees	18.56-20.38%	1.26-1.66%	19.82-22.04%

**CITY OF COLEMAN, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**

**9. Pension Plans - continued**

The City's contributions for the year ended September 30, 2015 were \$6,903 to the FRS and \$2,046 to the HIS.

*Pension Liabilities and Pension Expense*

At September 30, 2015, the City reported a liability for its proportionate shares of the net pension liabilities. The net pension liability for the FRS Pension Plan was measured as of July 1, 2015 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation dated July 1, 2015. The HIS valuation was prepared as of July 1, 2014, and update procedures were used to determine the liability as of July 1, 2015. The City's proportions of the net pension liabilities were based on the City's share of contributions to the pension plans relative to the contributions of all participating entities, actuarially determined.

	<u>FRS</u>	<u>HIS</u>	<u>Total</u>
Net pension liability at September 30, 2015	\$ 39,425	42,030	81,455
Proportion at:			
September 30, 2015	0.00000305231	0.00000412125	
September 30, 2014	0.00000527316	0.00000502305	
Pension expense (benefit), year ended			
September 30, 2015	\$ (8,245)	1,697	(6,548)

*Deferred Outflows/Inflows of Resources Related to Pensions*

At September 30, 2015, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>FRS</u>		<u>HIS</u>	
	<u>Deferred</u>	<u>Deferred</u>	<u>Deferred</u>	<u>Deferred</u>
	<u>Outflows of</u>	<u>Inflows of</u>	<u>Outflows of</u>	<u>Inflows of</u>
	<u>Resources</u>	<u>Resources</u>	<u>Resources</u>	<u>Resources</u>
Differences between expected and actual experience	\$ 4,162	(935)	-	-
Changes of assumptions	2,617		3,307	
Net difference between projected and actual earnings on pension plan investments		(9,415)		
Changes in proportion and differences between employer contributions and proportionate share of contributions		(56,065)		(10,569)
City contributions subsequent to the measurement date	1,591	-	555	
Total	<u>\$ 8,370</u>	<u>(66,415)</u>	<u>3,862</u>	<u>(10,569)</u>

**CITY OF COLEMAN, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**

**9. Pension Plans - continued**

Deferred outflows of resources related to employer contributions paid subsequent to the measurement date and prior to the employer's fiscal year end will be recognized as a reduction of the net pension liability in the reporting period ending September 20, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension expense will be recognized as follows:

Year ending September 30,	<u>FRS</u> <u>Expense</u>	<u>HIS</u> <u>Expense</u>
2016	\$ (9,466)	(1,009)
2017	(9,466)	(1,009)
2018	(9,466)	(1,009)
2019	(9,466)	(1,009)
2020	(9,466)	(1,009)
Thereafter	<u>(12,306)</u>	<u>(2,217)</u>
Total	<u>\$ (59,636)</u>	<u>\$ (7,262)</u>

*Actuarial Assumptions*

The total pension liability for each of the defined benefit plans was determined by an actuarial valuation as of July 1, 2015, using the entry age normal actuarial cost method and the following significant actuarial assumptions:

	<u>FRS</u>	<u>HIS</u>
Inflation	2.60%	2.60%
Payroll growth	3.25%	3.25%
Investment rate of return	7.65%	N/A

Mortality assumptions for both plans were based on the Generational RP-2000 with Projections Scale BB tables.

Actuarial assumptions for both cost-sharing defined benefit plans are reviewed annually by the Florida Retirement System Actuarial Assumptions Conference. The FRS Pension Plan has a valuation performed annually. The HIS Program has a valuation performed biennially that is updated for GASB reporting in the year a valuation is not performed. The most recent experience study for the FRS Pension Plan was completed in 2014 for the period July 1, 2008, through June 30, 2013. Because the HIS Program is funded on a pay-as-you-go basis, no experience study has been completed for this program. The actuarial assumptions that determined the total pension liability for the HIS Program were based on certain results of the most recent experience study for the FRS Pension Plan.

The following changes in actuarial assumptions occurred in 2015:

FRS: There were no changes in actuarial assumptions. The inflation rate assumption remained at 2.6%, the real payroll growth assumption remained at 0.65%, and the overall payroll growth rate assumption remained at 3.25%. The long-term expected investment rate of return decreased from 7.75% to 7.65%.

HIS: The municipal rate used to determine the total pension liability decreased from 4.29% to 3.80%.

**CITY OF COLEMAN, FLORIDA  
NOTES TO FINANCIAL STATEMENTS**

**9. Pension Plans - continued**

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in October 2015 the FRS Actuarial Assumptions Conference reviewed long-term assumptions developed by both the FRS actuary's capital market assumptions team and by a capital market assumptions team from consultants to the State Board of Administration. The table below summarizes the key assumptions for each of the asset classes in which the plan was invested at that time based on the long-term target asset allocation. The allocation policy's description of each asset class was used to map the target allocation to the asset classes below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market model.

Asset Class	Target Allocation	Annual Arithmetic Return	Compound Annual (Geometric) Return
Cash	1.0%	3.2%	3.1%
Fixed income	18.0%	4.8%	4.7%
Global equity	53.0%	8.5%	7.2%
Real estate (property)	10.0%	6.8%	6.2%
Private equity	6.0%	11.9%	8.2%
Strategic investments	12.0%	6.7%	6.1%
	<u>100.0%</u>		

*Discount rate*

The discount rate used to measure the total pension liability for FRS was 7.65%. FRS' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Because the HIS Program uses a pay-as-you-go funding structure, a municipal bond rate of 3.80% was used to determine the total pension liability for the program. The Bond Buyer General Obligation Bond 20-Bond Municipal Bond Index was used as the applicable municipal bond index.

*Sensitivity Analysis*

The following tables demonstrate the sensitivity of the net pension liability to changes in the discount rate. The sensitivity analysis shows the impact to the City's proportionate share of the net pension liability if the discount rate was 1% higher or 1% lower than the current discount rate.

**CITY OF COLEMAN, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**

**9. Pension Plans - continued**

	FRS			HIS		
	Current Discount			Current Discount		
	1% Decrease (6.65%)	Rate (7.65%)	1% Increase (8.65%)	1% Decrease (2.80%)	Rate (3.80%)	1% Increase (4.80%)
City's proportionate share of the net pension liability	\$102,158	\$39,425	\$ (12,780)	\$47,892	\$42,029	\$37,143

*Pension Plans' Fiduciary Net Position*

Detailed information about the pension plan's fiduciary net position is available in the State's separately issued financial reports.

*Payables to the Pension Plans*

As of September 30, 2015, the City did not have an outstanding payable to the plans for regular employee and employer contributions that were legally required to be paid to the plans but not remitted prior to the end of the year.

**10. Commitments and Contingencies**

- A. Litigation – During the ordinary course of its operations, the City is party to various claims, legal actions and complaints. Some of these matters are covered by the City's insurance program. While the ultimate effect of litigation cannot be ascertained at this time, management believes, based on the advice of legal counsel, that there will be no material effect on the City's financial position and/or that the City has sufficient insurance coverage to cover any claims.
  
- B. Risk management – The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City has obtained insurance from commercial underwriters for all the aforementioned risks except workers' compensation. For workers' compensation, the City has joined with other local governments in the State participating in the Florida League of Cities Municipal Self-Insurance Program (Program), a public entity risk pool currently operating as a common risk management and insurance program. The interlocal agreement with the Program provides that the Program will be self-sustaining through member premiums and will reinsure through commercial companies. There have been no significant reductions in insurance coverage from the prior year. No settlements have exceeded the City's insurance coverage for each of the past three fiscal years.
  
- C. Grants – The federal financial assistance awards are subject to audit and adjustment by the grantor agencies. Such audits could result in a request for reimbursement for disallowed expenditures under the terms and conditions of the contract. The amount, if any, of expenditures which may be disallowed by the grantor agencies cannot be determined at this time although the City expects such amounts, if any, not to be material.

**CITY OF COLEMAN, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**

**10. Commitments and Contingencies - continued**

D. Police Protection Agreement – The City dissolved its Police Department and entered into an interlocal agreement with the Sumter County Sherriff’s Department to provide police protection. The agreement covers the five year period from October 1, 2014 to September 30, 2019. Cancellation by either party may be made provided notification is made eighteen months prior to the requested termination date. During the year ended September 30, 2015, the City paid \$77,436 for such services.

**11. Subsequent Events**

Management has evaluated subsequent events through April 29, 2016, the date which the financial statements were available to be issued.

**12. Other Post-Employment Benefits**

The City's management has reviewed GASB Statement No. 45, "Accounting and Reporting for Postemployment Benefits Other than Pensions" and has made the determination that there are no applicable post employment benefits and therefore no liability exists.

**13. New Accounting Standards Implemented**

The City implemented GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, and a companion document – GASB Statement No. 71 *Pension Transition for Contributions Made Subsequent to the Measurement Date*. This pronouncement revises existing standards for accounting and financial reporting by state and local governments for pensions. This statement is intended to improve the decision – usefulness of information in governmental entity employer financial reports and will enhance its value for assessing accountability and interperiod equity by requiring recognition of the entire net pension liability and a more comprehensive measure of pension expense. Implementation of GASB Statement No. 68 impacts only the City wide statement of net position and statement of activities and the Sanitation Fund (an Enterprise Fund), financial statements, and not the governmental fund financial statements. Additional disclosures and required supplementary information are also required.

The implementation of GASB Statement No. 68 caused opening net position to be restated as follows:

	<u>Governmental Activities</u>	<u>Business – Type Activities</u>	<u>Total</u>
Net position, September 30, 2014, as previously reported	\$ 2,793,103	\$ 2,176,380	\$ 4,969,483
Cumulative effect of application of GASB 68	<u>( 134,376)</u>	<u>( 27,328)</u>	<u>( 161,704)</u>
Net position, September 30, 2014, as restated	<u>\$ 2,658,727</u>	<u>\$ 2,149,052</u>	<u>\$ 4,807,779</u>

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## **REQUIRED SUPPLEMENTARY INFORMATION**

### Budgetary Comparison Schedules

- General Fund
- Gasoline Tax, Roads Fund
- Community Redevelopment Area Fund

**CITY OF COLEMAN, FLORIDA**  
**General Fund**  
**Budgetary Comparison Schedule**  
For the year ended September 30, 2015

	Budgeted amounts		Actual	Variance with
	Original	Final		Final Budget - Positive (Negative)
<b>Revenues</b>				
Intergovernmental revenues:				
State revenue sharing	\$ 33,400	33,400	33,786	386
Alcoholic beverage license	105	105	98	(7)
Mobile home licenses	40	40	89	49
Half-cent government sales tax	41,349	41,349	42,964	1,615
Local government infrastructure surtax	79,078	79,078	82,133	3,055
Total intergovernmental revenues	<u>153,972</u>	<u>153,972</u>	<u>159,070</u>	<u>5,098</u>
Taxes:				
Communications services tax	17,151	17,151	13,800	(3,351)
Franchise fees	31,000	31,000	35,261	4,261
Utility service taxes	38,700	38,700	41,282	2,582
Total taxes	<u>86,851</u>	<u>86,851</u>	<u>90,343</u>	<u>3,492</u>
Licenses and permits:				
Business tax receipt	1,500	1,500	1,212	(288)
Building permit fees	1,602	1,602	2,605	1,003
Total licenses and permits	<u>3,102</u>	<u>3,102</u>	<u>3,817</u>	<u>715</u>
Fines and forfeits:				
Court fines	2,500	2,500	397	(2,103)
Police education	-	-	44	44
Total fines and forfeitures	<u>2,500</u>	<u>2,500</u>	<u>441</u>	<u>(2,059)</u>
Charges for services:				
Qualifying fees	30	30	20	(10)
Total charges for services	<u>30</u>	<u>30</u>	<u>20</u>	<u>(10)</u>
Miscellaneous revenues:				
Investment earnings	80	80	302	222
Rents	2,000	2,000	2,750	750
Other	575	575	2,123	1,548
Total miscellaneous revenues	<u>2,655</u>	<u>2,655</u>	<u>5,175</u>	<u>2,520</u>
Total revenues	<u>\$ 249,110</u>	<u>249,110</u>	<u>258,866</u>	<u>9,756</u>

(Continued)

**CITY OF COLEMAN, FLORIDA**  
**General Fund**  
**Budgetary Comparison Schedule**  
For the year ended September 30, 2015

	Budgeted amounts		Actual	Variance with Final Budget - Positive (Negative)
	Original	Final		
<b>Expenditures:</b>				
General government:				
Legislative:				
Personal services	\$ 14,134	14,134	13,879	255
Executive:				
Personal services	15,705	15,705	20,834	(5,129)
Financial and administrative:				
Personal services	33,598	33,598	34,186	(588)
Operating expenditures	30,025	30,025	27,853	2,172
Total financial and administrative	63,623	63,623	62,039	1,584
Other governmental services:				
Personal services	32,886	32,886	37,452	(4,566)
Operating expenditures	8,943	8,943	11,636	(2,693)
Capital outlay	-	-	13,695	(13,695)
Total other governmental services	41,829	41,829	62,783	(20,954)
Legal counsel:				
Operating expenditures	17,000	17,000	10,582	6,418
Comprehensive planning:				
Personal services	6,541	6,541	2,363	4,178
Operating expenditures	10,150	10,150	8,042	2,108
Total comprehensive planning	16,691	16,691	10,405	6,286
Total general government	168,982	168,982	180,522	(11,540)
Public safety:				
Law enforcement:				
Operating expenditures	83,660	83,660	80,111	3,549
Total law enforcement	83,660	83,660	80,111	3,549
Fire control:				
Operating expenditures	224	224	236	(12)
Protective inspection:				
Operating expenditures	1,280	1,280	2,082	(802)
Total public safety	85,164	85,164	82,429	2,735

(Continued)

**CITY OF COLEMAN, FLORIDA**  
**General Fund**  
**Budgetary Comparison Schedule**  
For the year ended September 30, 2015

	Budgeted amounts		Actual	Variance with Final Budget - Positive (Negative)
	Original	Final		
Culture and recreation:				
Community hall:				
Operating expenditures	\$ 4,654	4,654	6,956	(2,302)
Parks and recreation:				
Personal services	1,133	1,133	1,889	(756)
Operating expenditures	6,317	6,317	10,829	(4,512)
Total parks and recreation	7,450	7,450	12,718	(5,268)
Other recreation:				
Operating expenditures	-	-	1,397	(1,397)
Total culture and recreation	12,104	12,104	21,071	(8,967)
Total expenditures	266,250	266,250	284,022	(17,772)
Excess of revenues under expenditures	(17,140)	(17,140)	(25,156)	(8,016)
<b>Other financing sources(uses):</b>				
Transfers out	-	-	(1,599)	(1,599)
Sale of capital assets	10,000	10,000	6,477	(3,523)
Total other financing sources (uses)	10,000	10,000	4,878	(5,122)
Excess of revenues and other financing sources (uses) over (under) expenditures	(7,140)	(7,140)	(20,278)	(13,138)
<b>Fund balance</b>				
Beginning of year	-	-	230,133	230,133
End of year	\$ (7,140)	(7,140)	209,855	216,995

**CITY OF COLEMAN, FLORIDA**  
**Gasoline Tax, Roads Special Revenue Fund**  
**Budgetary Comparison Schedule**  
For the year ended September 30, 2015

	Budgeted Amounts		Actual	Variance with Final Budget- Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Intergovernmental:				
Local option gas tax	\$ 30,969	30,969	30,804	(165)
State revenue sharing, fuel tax	11,056	11,056	11,011	(45)
Gas tax, 9th cent	5,506	5,506	5,566	60
Total intergovernmental	<u>47,531</u>	<u>47,531</u>	<u>47,381</u>	<u>(150)</u>
Investment earnings	575	575	2,103	1,528
Total revenues	<u>48,106</u>	<u>48,106</u>	<u>49,484</u>	<u>1,378</u>
<b>Expenditures</b>				
Current				
Transportation:				
Personal services	17,754	17,754	16,394	1,360
Operating expenditures	39,802	39,802	41,067	(1,265)
Total expenditures	<u>57,556</u>	<u>57,556</u>	<u>57,461</u>	<u>95</u>
Excess of expenditures over revenues	(9,450)	(9,450)	(7,977)	1,473
<b>Other financing sources</b>				
Sale of capital assets	-	-	230	230
Total other financing sources	<u>-</u>	<u>-</u>	<u>230</u>	<u>230</u>
Excess of revenues and other financing sources over (under) expenditures	(9,450)	(9,450)	(7,747)	1,703
<b>Fund balance</b>				
Beginning of year	<u>-</u>	<u>-</u>	<u>695,312</u>	<u>695,312</u>
End of year	<u><u>\$ (9,450)</u></u>	<u><u>(9,450)</u></u>	<u><u>687,565</u></u>	<u><u>697,015</u></u>

**CITY OF COLEMAN, FLORIDA**  
**Community Redevelopment Area Special Revenue Fund**  
**Budgetary Comparison Schedule**  
For the year ended September 30, 2015

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Intergovernmental	\$ 25,000	25,000	28,743	3,743
Investment earnings	125	125	118	(7)
Total revenues	<u>25,125</u>	<u>25,125</u>	<u>28,861</u>	<u>3,736</u>
<b>Expenditures</b>				
Physical environment:				
Operating expenditures	25,125	25,125	2,817	22,308
Total expenditures	<u>25,125</u>	<u>25,125</u>	<u>2,817</u>	<u>22,308</u>
Excess of revenues over expenditures	-	-	26,044	26,044
<b>Fund balance</b>				
Beginning of year	<u>-</u>	<u>-</u>	<u>222,800</u>	<u>222,800</u>
End of year	<u>\$ -</u>	<u>-</u>	<u>248,844</u>	<u>248,844</u>

**CITY OF COLEMAN, FLORIDA**  
**Notes to Required Supplementary Information**  
**September 30, 2015**

**1. Summary of Significant Budget Policies**

The City Council annually adopts budgets for the General Fund and Special Revenue Funds. All appropriations are legally controlled at the function level for the General Fund and Special Revenue Funds. On September 30, 2014 the City Council approved the original adopted budget.

The budgets are integrated into the accounting system, and the budgetary data, as presented in the financial statements for all funds with annual budgets, compare the expenditures with the budget. All budgets are presented on the modified accrual basis of accounting. Accordingly, the accompanying Budgetary Comparison Schedules for the General and Special Revenue Funds present actual expenditures in accordance with U.S. generally accepted accounting principles on a basis consistent with the legally adopted budgets as amended. Unexpended appropriations on annual budgets lapse at the end of each fiscal year.

**CITY OF COLEMAN FLORIDA**  
**Schedule of the Proportionate Share of Net Pension Liability**

**Florida Retirement System**  
**Last Ten Fiscal Years\***

	<u>2015</u>	<u>2014</u>
City's proportion of the net pension liability	0.000305321%	0.000527316%
City's proportionate share of the net pension liability	\$ 39,425	32,174
City's covered-employee payroll	\$ 121,212	148,761
City's proportionate share of the net pension liability as a percentage of its covered-employee payroll	32.53%	21.63%
Plan fiduciary net position as a percentage of the total pension liability	92.00%	96.09%

**Health Insurance Subsidy Program**  
**Last Ten Fiscal Years\***

	<u>2015</u>	<u>2014</u>
City's proportion of the net pension liability	0.000412125%	0.000502305%
City's proportionate share of the net pension liability	\$ 42,030	46,967
City's covered-employee payroll	\$ 121,212	148,761
City's proportionate share of the net pension liability as a percentage of its covered-employee payroll	34.67%	31.57%
Plan fiduciary net position as a percentage of the total pension liability	0.50%	0.99%

*Data prior to 2014 is unavailable*

*\* The amounts presented for each fiscal year were determined as of 6/30*

**CITY OF COLEMAN, FLORIDA**  
**Schedule of the Pension Contributions**

**Florida Retirement System**  
**Last Ten Fiscal Years\***

	<u>2015</u>	<u>2014</u>
Contractually required contributions	\$ 6,862	11,877
Contributions in relation to the contractually required contribution	<u>(6,862)</u>	<u>(11,877)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>-</u>
City's covered-employee payroll	\$ 121,212	148,761
Contributions as a percentage of covered-employee payroll	-5.66%	-7.98%

**Health Insurance Subsidy Program**  
**Last Ten Fiscal Years\***

	<u>2015</u>	<u>2014</u>
Contractually required contributions	\$ 2,034	2,462
Contributions in relation to the contractually required contribution	<u>(2,034)</u>	<u>(2,462)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>-</u>
City's covered-employee payroll	\$ 121,212	148,761
Contributions as a percentage of covered-employee payroll	-1.68%	-1.66%

*Data prior to 2014 is unavailable*

*\* The amounts presented for each fiscal year were determined as of 6/30*

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**INDIVIDUAL FUND  
STATEMENTS AND SCHEDULES**

**CITY OF COLEMAN, FLORIDA**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**September 30, 2015**

**Special Revenue Fund**

Special revenue funds account for revenues from specific taxes or other earmarked revenue sources that, by law, are designated to finance particular functions or activities of government. The City has the following non-major special revenue fund:

**Municipal Cemetery**

To account for the revenues received for cemetery lot sales at Adamsville Cemetery and expenditures related thereto.

**Capital Project Fund**

**CDBG 2012**

To account for the acquisition and construction of major capital facilities other than those financed by proprietary funds.

**CITY OF COLEMAN, FLORIDA**  
**Municipal Cemetery Special Revenue Fund**  
**Balance Sheet**  
September 30, 2015

	<u>Special Revenue Fund Municipal Cemetery</u>	<u>Total Nonmajor Governmental Funds</u>
<b>Assets</b>		
Cash	\$ 44,901	44,901
 Total assets	 <u>\$ 44,901</u>	 <u>44,901</u>
 <b>Liabilities and fund balances</b>		
Liabilities:		
Accounts payable	\$ 105	105
Accrued liabilities	3,300	3,300
Due to other funds	<u>3,256</u>	<u>3,256</u>
Total liabilities	<u>6,661</u>	<u>6,661</u>
 Fund balances:		
Committed for:		
Cemetery	<u>38,240</u>	<u>38,240</u>
Total fund balances	<u>38,240</u>	<u>38,240</u>
 Total liabilities and fund balances	 <u>\$ 44,901</u>	 <u>44,901</u>

**CITY OF COLEMAN, FLORIDA**  
**Combining Statement of Revenues, Expenditures, and**  
**Changes in Fund Balances**  
**Nonmajor Governmental Funds**  
For the year ended September 30, 2015

	Special Revenue Fund <u>Municipal Cemetery</u>	Capital Project Fund <u>CDBG 2012</u>	Total Nonmajor Governmental <u>Funds</u>
<b>Revenues</b>			
Intergovernmental:			
Grants	\$ -	2,915	2,915
Sales, cemetery lots	3,000	-	3,000
Investment earnings	117	-	117
Total revenues	<u>3,117</u>	<u>2,915</u>	<u>6,032</u>
<b>Expenditures</b>			
Physical environment:			
Operating expenditures	3,093	4,514	7,607
Total expenditures	<u>3,093</u>	<u>4,514</u>	<u>7,607</u>
Excess of revenues over (under) expenditures	24	(1,599)	(1,575)
<b>Other financing sources:</b>			
Transfers in	-	1,599	1,599
Sale of capital assets	1	-	1
Total other financing sources	<u>1</u>	<u>1,599</u>	<u>1,600</u>
Excess of revenues and other financing sources over expenditures	25	-	25
<b>Fund balance</b>			
Beginning of year	<u>38,215</u>	<u>-</u>	<u>38,215</u>
End of year	<u>\$ 38,240</u>	<u>-</u>	<u>38,240</u>

**CITY OF COLEMAN, FLORIDA**  
**Municipal Cemetery Special Revenue Fund**  
**Budgetary Comparison Schedule**  
For the year ended September 30, 2015

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with
	<u>Original</u>	<u>Final</u>		Final Budget- Positive (Negative)
<b>Revenues</b>				
Sales, cemetery lots	\$ 1,000	1,000	3,000	2,000
Investment earnings	55	55	117	62
Total revenues	<u>1,055</u>	<u>1,055</u>	<u>3,117</u>	<u>2,062</u>
<b>Expenditures</b>				
Physical environment:				
Operating expenditures	1,980	1,980	3,093	(1,113)
Total expenditures	<u>1,980</u>	<u>1,980</u>	<u>3,093</u>	<u>(1,113)</u>
Excess of revenues over (under) expenditures	(925)	(925)	24	949
<b>Other financing sources:</b>				
Sale of capital assets	-	-	1	1
Total other financing sources	<u>-</u>	<u>-</u>	<u>1</u>	<u>1</u>
Excess of revenues and other financing sources over (under) expenditures	(925)	(925)	25	950
<b>Fund balance</b>				
Beginning of year	-	-	38,215	38,215
End of year	<u>\$ (925)</u>	<u>(925)</u>	<u>38,240</u>	<u>39,165</u>

## **STATUTORY SECTION**

This section demonstrates compliance with  
*Government Auditing Standards* and the  
Rules of the Auditor General 10.550

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CERTIFIED FRAUD EXAMINERS

DAVID S. HOLLAND, CPA  
THOMAS F. REILLY, CPA

## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and City Council  
City of Coleman, Florida

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Coleman, Florida, as of and for the year ended September 30, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated April 29, 2016.

### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, we identified certain deficiencies in internal control over financial reporting, described in the accompanying schedule of findings and questioned costs that we consider to be significant deficiencies in internal control over financial reporting. See Comments No. 2015-1 and 2015-2, on page 54.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

The City of Coleman's response to our findings identified in our audit is described on page 57 of this report. We did not audit the City of Coleman's response, and accordingly, we express no opinion on it.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

April 29, 2016  
Orlando, Florida

*Holland & Rilly*

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DAVID S. HOLLAND, CPA  
THOMAS F. REILLY, CPA

## INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH FLORIDA STATUTES 218.415 – INVESTMENTS OF PUBLIC FUNDS

Honorable Mayor and City Council  
City of Coleman

We have examined the City of Coleman's (the City) compliance with Section 218.415, Florida Statutes during the fiscal year ended September 30, 2015. Management is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the City's compliance with specified requirements.

In our opinion, the City of Coleman complied, in all material respects, with the aforementioned requirements for the fiscal year ended September 30, 2015.

This report is intended solely for the information and use of the Florida Auditor General, management, and the City Council of the City of Coleman, and is not intended to be and should not be used by anyone other than these specified parties.

*Holland & Reilly*

Orlando, Florida  
April 29, 2016

**AUDITORS' COMMENTS – CURRENT YEAR  
(MANAGEMENT LETTER)**

**Significant Deficiencies**

**2015-1     Improve Knowledge of Internal Control Over Financial Reporting**

Professional Standards (AU-C 265, formerly Statement on Auditing Standard (SAS) No. 115) – *Communicating Internal Control Related Matters Identified in an Audit* addresses various control deficiencies in the design or operation of internal control and now requires the auditor to communicate such deficiencies in writing. One of those controls addresses "the person responsible for the accounting and reporting function lacks the skills and knowledge to apply generally accepted accounting principles (GAAP) in recording the entity's financial transactions or preparing its financial statements". We believe that this situation still exists at the City of Coleman for the year ended September 30, 2015.

We bring this condition to your attention in accordance with professional standards, but we recognize that it requires your assessment of a cost effective solution. Alternative solutions might include training accounting staff, hiring additional staff or engaging outside consultants or obtaining assistance from knowledgeable volunteers to prepare financial statements in accordance with generally accepted accounting principles. We understand the City has determined it is in its best interest to continue to outsource this task to its independent auditors.

**2015-2     Lack of Segregation of Duties**

The small size of the City's accounting staff precludes certain internal controls and the segregation of duties afforded by a larger staff. The Financial and Operations Manager performs all of the accounting tasks. She receives invoices, approves them for payment, prepares checks, mails out the checks, prepares bank reconciliations, and posts activity into the general ledger and the utility system computer package. The lack of segregation of duties increases the potential for error.

We recommend that the City implement any practical controls to overcome this inherent weakness in internal control. We noted that the Financial and Operations Manager is not an authorized check signer, which we believe is an excellent policy. We also noted that another person is the primary cashier for utility customer payments, and makes bank deposits. We continue to recommend that management and the City Council remain closely involved in the financial affairs of the City to provide oversight and independent review functions.

## SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

<b>Prior Year Comment</b>	<b>Status</b>
<u>Significant Deficiency</u>	
<b>2014-1</b> Improve knowledge of internal control over financial reporting	Some improvement shown. See Comment No. 2015-1 in current year.
<b>2014-2</b> Lack of capital assets records and safeguarding of assets	Corrected – The City took an inventory and reconciled it to its property and equipment records.
<b>2014-3</b> Lack of segregation of duties	Continued improvement. See Comment No. 2015-2 in current year.
<b>2014-4</b> Bond ordinances Violated/Rate covenant not met	The City is in compliance as it met the rate covenant test for the current fiscal year.

Comments 2015-1 and 2015-2 have each been reported in the prior two audit reports.

**OTHER MATTERS REQUIRED BY THE RULES OF THE AUDITOR GENERAL**

In accordance with the Rules of the Auditor General of the State of Florida, the following is noted:

1. The financial report filed with the Department of Financial Services pursuant to Florida Statutes Section 218.32 is in agreement with the annual financial audit report for the year ended September 30, 2015.
2. The auditors applied financial condition assessment procedures per Auditor General Rule 10.556(8). It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by the same.
3. Based on our audit procedures performed, the City did not meet any of the conditions described in Florida Statutes Section 218.503 (1).

However, because of the losses incurred in the water fund in recent years, the City has faced deteriorating financial conditions. The City's water fund operations in each of the past seven years were as follows:

	Operating Income (Loss)	Investment Earnings	Interest Expense	Decrease in Net Position	Rate Covenant Ratio
2009	\$ (1,390)	\$ (1,800)	\$ (30,871)	\$ (34,061)	1.16
2010	(6,149)	4,465	(30,301)	(31,985)	1.16
2011	(24,214)	1,994	(29,371)	(51,591) *	0.72
2012	(27,179)	2,139	(29,194)	(53,179) **	1.26
2013	(23,898)	970	(28,576)	(53,607)	1.24
2014	(41,218)	(115)	(27,929)	(105,099) ***	0.80
2015	(29,206)	781	(26,111)	(55,317)	1.31

\* Absent the \$358,500 CDBG grant for capital improvements.  
 \*\* Absent the \$233,050 Energy grant for capital improvements.  
 \*\*\* Absent the \$494,462 transfer from the CDBG 2012 Fund related to the CDBG grant funding.

It should be noted that depreciation expense (a non-cash item) of the water plant and equipment is a significant component of the expense for the Water Utility Fund. For the year ended September 30, 2015, depreciation expense was 43% of total expenses.

We have pointed out this declining trend to the City in the prior audit reports. We understand the City raised its water rates by an average of 12%, effective April 1, 2012, 1.63% effective October 1, 2013, and 1.41% effective October 1, 2014 which provided for increased revenues. The city did not meet the rate covenant test in fiscal years ended September 30, 2011 and 2014. The City did meet the rate covenant ratio in the current year ended September 30, 2015. We strongly recommend the City continue to take the steps necessary to reverse these deteriorating financial conditions in the Water Utility Fund in order to be in compliance with its bond covenants.

# CITY OF COLEMAN

April 29, 2016

**Ms. Sherrill F. Norman, CPA  
Auditor General  
State of Florida Office of Auditor General  
Claude Denson Pepper Building  
111 West Madison Street  
Tallahassee, Florida 32399-1450**

**RE: Annual Financial Report – September 30, 2015**

**Dear Ms. Norman:**

**With reference to the above report, I offer the following statement as the Chief Executive Officer of the City of Coleman:**

**When you read this statement, please keep in mind that the City of Coleman is a small city with the population of less than 700 people. Compared with the state averages, Coleman has a lower per capital income, higher poverty levels and lower housing values.**

**1. 2015-1 Improve Knowledge of Internal Control Over Financial Reporting:**

**The evaluation for the cost vs. benefit of establishing internal controls over the preparation of financial statements in accordance with generally accepted accounting principles (GAAP) has determined that it is in the City's best interests to outsource this task to our independent auditors, who are highly skilled in the preparation of governmental financial reports. It would be cost prohibitive to afford the salary of a qualified individual or fees for a second qualified accounting firm to perform this task, especially in light of GASB Statement No. 68 implementation. We still continue to review the financial statement draft, to have significant input into the management discussion and analysis and other pertinent sections and to ensure our auditors are independent of our internal control system.**

**2. 2015-2 Lack of Segregation of Duties:**

**We will continue to provide management review and supervision as well as oversight by the City Council to address this inherent weakness in internal control for small cities like us.**

**As stated in the past, it has been the City's policy for the Mayor to inspect each invoice and the bills are listed for approval by the City Council. Currently there are five (5) authorized check signers (Mayor and four Council Members); and each check requires two signatures. Financial and Operations Manager lists the bills for approval of payments by the City Council and writes checks, but she has never been an authorized check signer. In an attempt to have some segregation of duties, the Public Services Director does perform the function of primary cashier for utility customers and makes deposits for the utility funds and CDBG fund. We are trying to have better accountability with our limited personnel by involving elected officials of the City and continue to be responsive to the auditors' suggestions for improvement.**

**If you have any question, please feel free to contact us.**

**Sincerely,**

A handwritten signature in black ink, appearing to read "Milton Hill". The signature is fluid and cursive, with the first name "Milton" being more prominent than the last name "Hill".

**Milton Hill, Mayor**

**MH/aat**